CONTENTS

Official positions of principal persons mentioned in the correspondence.........XI
List of papers by topics...................................XVII
List of papers by countries................................XCI

PART I

THE CONTINUATION AND FURTHER SPREAD OF THE WAR—EFFORTS TOWARD PEACE:

The war prior to the entrance of the United States.................................3
Reply of the Allied Governments, January 10, 1917, to the President’s suggestion of December 18, 1916, that the belligerents communicate their terms of peace—Counter-replies of the Central powers to the rejection by the Allied powers of their invitation of December 12, 1916, to discuss peace..................................................3
The President’s address to the Senate, January 22, on the bases of a durable peace—Confidential communication by the German Government of its terms of peace.........................................................24
The President’s proposal to the Allied powers of assurances to Austria-Hungary against radical dismemberment, February 8—Proposals of the de facto Mexican Government for termination of the war, February 12—Intercession of the United States in behalf of Greece.................................................................40
The offer to Austria-Hungary, February 22, of limited assurances against dismemberment in the event of a request for early peace—Refusal of the Austro-Hungarian Government to consider a separate peace—Reply of the United States to the proposals of the de facto Mexican Government—Reports of the constitutional struggle in Germany—Request of the Greek Provisional Government at Saloniki for recognition.......................................................57

PART II

NEUTRAL RIGHTS:
Neutral rights as affected by the submarine operations of Germany and her allies—Relations of the United States and European neutrals with Germany and her allies—Entrance of the United States into the war.................................................................81
German memorandum, submitted January 10, on the treatment of armed merchant ships as warships—Notes in explanation of submarine incidents of 1916—Further submarine cases—German and Austro-Hungarian notes of January 31 announcing the resumption of unrestricted submarine warfare..................................................81
The severance of relations with Germany, February 3—Effort at resumption of negotiations through the Swiss Minister, February 11—Maintenance of relations with Austria-Hungary, Turkey, and
Neutral Rights—Continued.

Neutral rights as affected by the submarine, etc.—Continued.

Bulgaria—Refusal of the European neutral governments to follow the example of the United States in severing relations with Germany; their protests to the Central powers—Submarine attacks on American ships and ships with Americans aboard—Receipt, February 24, of the Zimmermann telegram conveying Germany's overtures to Mexico. ............................................. 106

The armament of American merchant ships—The sinking of the Laconia, February 26, of other ships with Americans aboard, and of American ships—Austro-Hungarian aide-mémoire on submarine policy, March 2—Refusal of the American Government to receive the Austro-Hungarian Ambassador designate—Declaration of a state of war with Germany, April 6 .......................................................... 149

The status of neutral seamen on armed merchant ships of belligerent nationality—Treatment of captured American seamen brought to Germany by the Yarrowdale and the Moeve .................................................. 208

Relations of Latin-American countries with the United States and with European belligerent countries as affected by the war in general and by the German submarine warfare ........................................ 219

Expressions of approval of the President's suggestions of December 18, 1916, to belligerent governments—Responses to the notification of the severance by the United States of relations with Germany—Replies to the German notification of resumption of unrestricted submarine warfare .......................................................... 219

Suggestions by Paraguay, Ecuador, and Argentina for a conference of American states—Attitude of the de facto Mexican Government regarding the German proposal for an alliance—Offer of Mexico's good offices to restore relations between the United States and Germany ........................................................................ 222

Responses to the notification of a state of war between the United States and Germany—Severance of relations with Germany, in terms amounting to a declaration of war, by Panama, April 7—Declaration of war with Germany by Cuba, April 7—Severance of relations with Germany by Brazil, April 11, in consequence of the sinking of the Paraná—Severance of relations with Germany by Bolivia, April 13—The sinking of the Argentine ship Monte Protegido .................................................. 244

Argentina's initiative toward calling a conference of American states; attitude of the United States—Offer of support in the war by Guatemala in exchange for assurances against possible consequences; acceptance by the United States—Similar assurances to Haiti .......................................................... 256

Severance of relations with Germany by Guatemala, April 27—Settlement of the Monte Protegido case between Argentina and Germany—Argentine invitation, May 9, to the Latin-American states for a conference; attitude of the United States—Severance of relations with Germany by Honduras May 17; by Nicaragua, May 19 ........................................................................ 271

Revocation by Brazil, June 2, of the decree of neutrality as between the United States and Germany; seizure of German ships in Brazilian ports—Severance of relations with Germany by Haiti, June 17—Opening of the ports and waters of Uruguay to American naval forces .................................................. 298
<table>
<thead>
<tr>
<th>CONTENTS</th>
<th>VII</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Neutral Rights—Continued.</strong></td>
<td></td>
</tr>
<tr>
<td>Relations of Latin-American countries with the United States, etc.—Con.</td>
<td></td>
</tr>
<tr>
<td>The sinking of the Argentine ship Toro; adjustment of the case—Visit of the American Fleet to Rio de Janeiro, Montevideo, and Buenos Aires—Arrangements for cooperation with Brazil in patrolling the South Atlantic—Recovocation of Brazil’s neutrality with respect to the Allied powers, June 28; discussion as to the export of Brazilian coffee and the disposition of German ships taken over by Brazil—Transfer to the United States of the German ships seized by Cuba—Negotiations between Peru and Germany concerning the sinking of the Lorton</td>
<td>303</td>
</tr>
<tr>
<td>Publication, September 8, of the recommendation by Luxemburg, German Chargé in Argentina, that ships be <em>apartlos versenkt</em>; handing of passports to Luxemburg—Severance of relations with Germany by the Tinoco government in Costa Rica, September 22—Negotiations relating to the revocation of Uruguay’s neutrality, the conclusion of arbitration treaties between Uruguay and the Allied powers, and the disposition of German ships in Uruguayan ports</td>
<td>322</td>
</tr>
<tr>
<td>Severance of relations with Germany by Peru, October 6; by Uruguay, October 7—Revocation by Uruguay of decrees of neutrality; second visit of the American squadron to Montevideo—Assurances of Salvador as to the use of its ports and waters by the United States</td>
<td>340</td>
</tr>
<tr>
<td>Declaration of a state of war between Brazil and Germany, October 26—Renewed initiative of Argentina for a Latin-American congress, October 29—Peruvian plan, approved by the United States, to have the congress consider severance of relations with Germany—Assurances given by the United States to the Guatemalan Special Mission, November 6—Charter to France of German ships seized by Brazil</td>
<td>351</td>
</tr>
<tr>
<td>Severance of relations with Germany by Ecuador, December 7—Declaration of war on Austria-Hungary by Panama, December 10; by Cuba, December 16—Further correspondence regarding the disposition of German ships seized by Brazil, Cuba, and Uruguay—Further correspondence regarding the proposed congress of American states—Convention for the purchase of Argentine wheat by Great Britain and France, signed January 14, 1918</td>
<td>388</td>
</tr>
<tr>
<td>Relations of Asiatic countries with the United States and with European belligerent countries as affected by the German submarine warfare</td>
<td>400</td>
</tr>
<tr>
<td>China’s approval of the President’s suggestions of December 18, 1916, to belligerent governments—Requests for assurances by China in the event of severance of relations with Germany; attitude of the United States</td>
<td>400</td>
</tr>
<tr>
<td>Severance of relations with Germany by China, March 14—Desires expressed by the Chinese Government; attitude of the United States—Declaration of war against Germany by Siam, July 22; discussion as to the disposition of German ships in Siamese ports—Declaration of war by China, August 14</td>
<td>420</td>
</tr>
<tr>
<td>Relations of Liberia with the United States and with European belligerents as affected by the German submarine warfare and by British and French commercial restrictions</td>
<td>458</td>
</tr>
</tbody>
</table>
NEUTRAL RIGHTS—Continued.
Relations of Liberia with the United States, etc.—Continued.
Liberian request for protection against the dangers resulting from a breach with Germany—Visit of a British warship to Monrovia—Severance of relations with Germany, May 8—British and French demand for the expulsion of Germans; American demand for the removal of Allied trade restrictions—Receipt of satisfactory assurances from the British and French Governments—Project of a convention with Liberia.................................................. 458
Liberia's declaration of war against Germany, August 4—Deportation of Germans................................................................. 477
British proclamations and orders in council affecting neutral trade—
The detention of neutral ships........................................... 492
British control of neutral shipping through bunkering agreements and black list of neutral ships............................................. 505
Arrangements with Great Britain for the importation of goods of German origin detained in the Netherlands.............................................. 509
British declaration of a “dangerous area” in the North Sea—Protest by the United States, February 19............................................. 518
Interference with the mails by belligerent governments....................... 520
The removal by British naval authorities of enemy reservists from American ships on the high seas............................................. 526

PART III

NEUTRAL DUTIES:
The prevention of recruiting within the United States: the case of Addis and Blair................................................................. 535
Treatment of armed merchant ships in neutral ports—Attitude of European neutral countries toward American armed merchant ships........................................................................................................... 541
Treatment of German merchant ships in American ports prior to the declaration of a state of war...................................................... 558
Precautions against the supplying to belligerent warships of information regarding the sailing of merchant ships............................................. 566

PART IV

OTHER PROBLEMS AND RESPONSIBILITIES:
Regulations regarding passports and the expatriation of naturalized citizens................................................................. 573
Conviction of the German Consuls Bopp and Schack for violations of American laws; revocation of their exequatur; their internment as enemy aliens........................................................................................................... 579
The return of diplomatic officers from their posts upon the severance of relations between their countries...................................................... 585
Return of the American Ambassador from Germany.......................... 585
Return of the German Ambassador from the United States................. 591
Return of the Austro-Hungarian Ambassador designate from the United States...................................................................................... 594
Return of the American Ambassador from Turkey.............................. 598
Return of German diplomatic and consular officers from Brazil, Bolivia, and Siam................................................................. 606
OTHER PROBLEMS AND RESPONSIBILITIES—Continued.

Representation of governments in countries with which they have severed relations; protection of their interests and nationals.................. 610
Representation of the United States in Germany by Spain.................. 610
Representation of Germany in the United States and the Philippines by Switzerland; in Hawaii, Porto Rico, and the Panama Canal Zone by Spanish consuls........................................... 612
Representation of the United States in Austria-Hungary by Spain.... 618
Representation of Austria-Hungary in the United States by Sweden, in the Philippines by Switzerland.................................................. 619
Representation of Turkey in the United States by Spain................. 621
Transfer to other neutral governments of the representation of belligerent governments in enemy countries by the United States upon the severance of relations with the countries concerned................. 621
Withdrawal of the American Minister and relief workers from Belgium—Transfer of the relief work to Netherland subjects.................. 628
Reports on the deportation of civilians from Belgium..................... 664
The establishment of a Serbian legation in the United States............ 674
The jurisdiction of American courts over ships requisitioned by foreign governments; the case of the Attualità....................................... 675

INDEX ........................................................................................................ 691